

Message Text

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PAGE 01 MEXICO 03742 01 OF 02 252150Z
ACTION ARA-10

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13
JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05
OES-06 OMB-01 SS-15 HEW-04 DODE-00 L-03 AID-05
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P 252137Z MAR 77
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC PRIORITY 1106

LIMITED OFFICIAL USE SECTION 01 OF 02 MEXICO 03742

EO 11652: N/A
TAGS: SNAR, MX
SUBJECT: MEXICAN NARCOTICS STRATEGY DISCUSSIONS

REF: MEXICO 3167

1. TO MAINTAIN MOMENTUM IN DISCUSSIONS WITH ATTORNEY GENERAL'S OFFICE ON NARCOTICS STRATEGY, DRAFT STRATEGY PAPER MENTIONED PARA FOUR REFTEL GIVEN INFORMALLY TO EXECUTIVE OFFICER BAEZA THURSDAY EVENING. SPECIAL ASSISTANT EMPHASIZED THAT PAPER PREPARED ONLY AS A SUGGESTION UPON WHICH DISCUSSIONS COULD BE BASED.
2. MISSION WOULD WELCOME WASHINGTON AGENCY SUGGESTIONS ON POSSIBLE CHANGES IN PAPER, WHICH WE CAN RAISE WITH BAEZA AND OTHERS DURING ON-GOING DISCUSSIONS. WE WOULD ALSO WELCOME SUGGESTIONS ON SPECIFIC AREAS TO BE DISCUSSED ONCE OVERALL STRATEGY ESTABLISHED.
3. ENGLISH TEXT OF PAPER GIVEN TO BAEZA FOLLOWS:
A. STRATEGY: DESTROY ALL NARCOTIC CROPS BEFORE THEY CAN BE HARVESTED, THUS DENYING RAW MATERIAL TO NARCOTICS TRAFFICKERS. REPRESS THE CLANDESTINE MOVEMENT OF NAR-

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PAGE 02 MEXICO 03742 01 OF 02 252150Z

- COTIC DRUGS, DOMESTICALLY AND INTERNATIONALLY, THROUGH CRIMINAL AND/OR CIVIL ACTIONS AGAINST MAJOR TRAFFICKERS AND MEMBERS OF THEIR NETWORKS. UPGRADE NARCOTICS ENFORCEMENT IN GENERAL THROUGH REORGANIZATION, TRAINING AND INCENTIVES. EXPLORE WAYS TO ENCOURAGE FARMERS TO DEVOTE THEIR EFFORTS TO LEGAL ACTIVITIES.
- B. OBJECTIVE: CONTINUE TO STRENGTHEN THE NARCOTIC CROP

DESTRUCTION PROGRAM BY DEFINING AN ORGANIZATIONAL STRUCTURE AND INITIATING INTEGRATED PLANNING OF AVIATION, OPERATIONS, MAINTENANCE, LOGISTICS, AND TRAINING NEEDS. THE SUCCESS OF THE DESTRUCTION EFFORTS WILL BE MEASURED BY THE SCARCITY OF UNDESTROYED NARCOTIC CROPS THROUGHOUT THE REPUBLIC.

(1) INCREASE CAPABILITY TO DETECT NARCOTIC CROPS FOR DESTRUCTION, DEVELOP MEANS TO VERIFY DESTRUCTION, AND CONDUCT PERIODIC EVALUATIONS TO DETERMINE EFFECTIVENESS.

(A) DEFINE OPERATIONAL ROLE OF MULTISPECTRAL PHOTOGRAPHY (MOPSS). (B) DEFINE OPERATIONAL ROLE OF AERIAL VISUAL RECONNAISSANCE.

(2) DEVELOP A SYSTEM TO ACCURATELY RECORD AND IDENTIFY THE REPORTEDLY DESTROYED NARCOTICS CROPS WITH A RETRIEVAL SYSTEM FOR PLANNING FUTURE OPERATIONS.

(3) DEVELOP A SYSTEM TO VERIFY EFFECTIVENESS OF DESTRUCTION EFFORTS.

(4) DEVELOP A POLICY ON THE PROPER ROLES OF VARIOUS GOVERNMENT ELEMENTS (AG OFFICE, DEFENSE, STATE GOVERNMENTS, ETC.) IN THE NARCOTIC CROP DESTRUCTION AND INTERDICTION ACTIVITIES.

C. OBJECTIVE: UPGRADE NARCOTIC ENFORCEMENT CAPABILITY IN ORDER TO ARREST MAJOR TRAFFICKERS AND DESTROY THEIR NETWORKS. SUCCESS WILL BE MEASURED BY PROSECUTION OF MAJOR OFFENDERS.

(1) ESTABLISH SPECIAL TASK FORCES TO WORK FULL-TIME AGAINST SELECTED MAJOR TRAFFICKERS AND THEIR NETWORKS.

(2) COOPERATE WITH OTHER GOVERNMENTS IN THE VIGOROUS PURSUIT OF NARCOTIC FUGITIVES.

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PAGE 03 MEXICO 03742 01 OF 02 252150Z

(3) PROSECUTE SELECT GROUPS OF NARCOTICS OFFENDERS UNDER BILATERAL COOPERATIVE EFFORTS WITH EXTENSIVE MEDIA COVERAGE DURING TRIALS, ON A RECURRING BASIS.

(4) INCREASE PRESENT MOBILE UNANNOUNCED CHECK POINTS ON ACCESS ROADS LEADING TO MAJOR HIGHWAYS, USING DETECTOR DOGS AND OTHER TECHNICAL MEANS TO INCREASE DETECTION OF NARCOTICS.

(5) DEVELOP A SYSTEM FOR EXCHANGING WITH OTHER GOVERNMENTS INFORMATION ON COURIERS OF MONEY FOR ILLEGAL PURPOSES, AS WELL AS ON BANK ACCOUNTS AND OTHER ASSETS OF SUSPECTED TRAFFICKERS.

D. OBJECTIVE: CREATE AND DEVELOP AN INTELLIGENCE UNIT WITHIN THE PROCURADURIA TO PROFESSIONALIZE DATA COLLECTION AND ANALYSIS. THE UNIT SHOULD: (A) SUPPORT THE SPECIAL TASK FORCES. (B) BEGIN TO DEVELOP A NARCOTIC OFFENDER DATA BASE, AND (C) FACILITATE ROUTINE EXCHANGE OF INFORMATION WITH OTHER GOVERNMENTS.

E. OBJECTIVE: INSTITUTIONALIZE THE SUPPORTIVE FUNCTIONS OF THE OFFICE OF THE ATTORNEY GENERAL.

- (1) ORGANIZATION: HIRE AN EXPERIENCED MANAGEMENT CONSULTANT TO CONDUCT A SURVEY OF EXISTING ORGANIZATIONAL STRUCTURE, PERSONNEL, AND SUPPORT FACILITIES.
- (2) AERO SERVICES: ANALYZE AND DEFINE OPERATIONAL FUNCTIONS IN DESTRUCTION AND INTERDICTION AREAS TO DETERMINE IMMEDIATE AND LONG-RANGE REQUIREMENTS. DETERMINE WHAT RESOURCES AND/OR MANAGEMENT MODIFICATIONS ARE NEEDED TO INCREASE AVAILABILITY AND UTILIZATION.
- (3) MFJP TRAINING: DEFINE THE ROLE OF THE MFJP TECHNICAL

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PAGE 01 MEXICO 03742 02 OF 02 252153Z

ACTION ARA-10

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P 252137Z MAR 77

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LIMITED OFFICIAL USE SECTION 02 OF 02 MEXICO 03742

INSTITUTE AND IMPLEMENT CHANGES DESIGNED TO UPGRADE THE PROFESSIONAL LEVEL OF THE MFJP AGENTS.

(4) TELECOMMUNICATIONS: ESTABLISH IMMEDIATE AND LONG-RANGE GOALS AND DESIGN A COUNTRY-WIDE PROGRAM FOR PHASING IN OF EQUIPMENT AND PERSONNEL BASED ON PRIORITIES.

F. OBJECTIVE: STRENGTHEN INTERMINISTERIAL COOPERATION BY DEFINING THE MISSIONS THAT EACH CAN BEST PERFORM AND BY DEVELOPING A COORDINATING MECHANISM TO ASSURE THAT ACTIVITIES AT ONE CABINET LEVEL COMPLEMENT THE ACTIVITIES OF ANOTHER.

- (1) SEEK THE EXPERTISE OF OTHER MINISTRIES ON ADDITIONAL METHODS, OTHER THAN ERADICATION AND LAW ENFORCEMENT, THAT MIGHT BE USED TO DISCOURAGE FARMERS FROM GROWING ILLICIT CROPS. EXPLORE REALISTIC POSSIBILITIES OF SOCIAL AND ECONOMIC DEVELOPMENT, ALTERNATIVE EMPLOYMENT, ETC.
- (2) DEVELOP WITH DEFENSA AND STATE GOVERNMENTS WORKING LEVEL COORDINATION MECHANISMS TO PROMOTE INCREASED EFFECTIVENESS WITHOUT CONFUSION ABOUT WHO IS BEST EQUIPPED

TO DO WHAT.

(3) CONSIDER A SURVEY OF THE ACTUAL EXTENT OF DRUG ABUSE
WITHIN MEXICO TO DETERMINE WHETHER EXISTING PROGRAMS
ARE ADEQUATE TO MEXICO'S NEEDS. THOMPSON
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PAGE 02 MEXICO 03742 02 OF 02 252153Z

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Message Attributes

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Decaption Note:
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